### REPORT FOR RESOLUTION

**SUBJECT:** General Progress and Service Standards

**REPORT OF:** The Lead Officer On behalf of the Advisory Board

### **PURPOSE OF REPORT**

To report to the Committee on progress in respect of: (a) the take up of civil parking enforcement powers by Councils in England (outside London) and Wales and information in relation to general progress and service standards.

### RECOMMENDATIONS

It is recommended that the Committee:

- [i] Note the information provided in the report in respect of the current take up of civil enforcement of parking powers.
- [ii] Note the information in relation to service standards and approves the revised target for answering the telephone i.e. the target for answering calls within 15 seconds increasing from 90% to 95%.
- [iii] Note the additional general progress information.

### CONTACT OFFICER

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### 1. COUNCILS IN THE SCHEME

The latest information regarding councils in the scheme is set out at Appendix 1.

### 2. SERVICE STANDARDS - PERFORMANCE INDICATORS

- 2.1 Appealing to the Traffic Penalty Tribunal is a judicial process and, as such, it is not appropriate to set out rigid timescales for deciding appeals, however the Tribunal's objective is to "To provide a tribunal service which is user-focused, efficient timely, helpful and readily accessible".
  - 2.2 The Joint Committee at its meeting on 30<sup>th</sup> June 2007 approved the introduction of revised service standards as follows:

### **Personal Hearings**

60% of cases to be offered a personal hearing date within 8 weeks of receipt of the Notice of Appeal.

90% of cases to be offered a personal hearing date within 12 weeks of receipt of the Notice of Appeal

### **Postal Decisions**

80% of postal decisions to be made within 7 weeks of receipt of the Notice of Appeal.

- 2.3 It is recognised that Members are interested in the period of time taken to dispose of a case and for this reason, the following statistics reflect the number of weeks to case closure rather than the number of weeks to the date of the first hearing offered, the measure approved in the revised service standards. To put this into context, Figure 1 provides a breakdown of the volume/type of hearings (postal, personal or telephone).
- 2.4 Tables 1a and 1b includes all cases registered and decided during the period i.e. data is included for cases which were subject to delay for the following reasons:

## Requests from parties to the appeal:

- Additional time to submit evidence
- Requests for adjournment of hearings
- Inconvenience of hearing time/venue
- Availability of witnesses

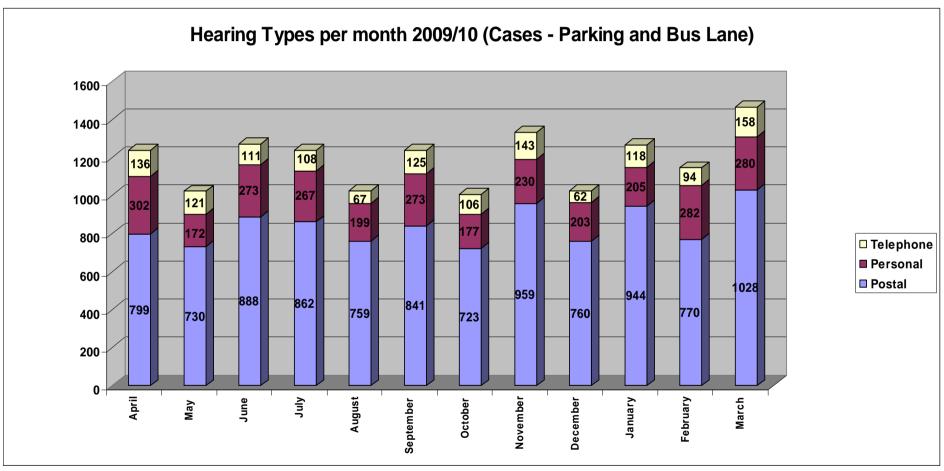
# Adjudicators may require:

- Adjournments for additional evidence or submissions
- A personal hearing supplemented by a later telephone hearing to consider additional evidence.
- Consolidation of cases which relate to a common issue.
- Holding cases pending a particular Decision of the Traffic Penalty Tribunal or High Court

## 2.5 England and Wales

This report separates out the case closure information for English (outside London) and Welsh councils (see Tables 2a and 2b)

# **Breakdown of Hearing Types**<sup>1</sup>



Note 1: This reflects the actual hearings held per month.

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Table 1: England
Disposal of Cases - Parking
a) Comparing quarters

Type of Hearing	Postal			Personal			Telephone					
	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09
Average no of weeks between	4.87	5.60	5.64	5.24	9.09	12.05	11.79	12.21	9.46	9.68	9.27	7.47
registration and decision issued	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks
Cases with less than 7 weeks between	2,173	1,948	2,032	1,957	Target	Target	Target	Target	Target	Target	Target	Target
registration and decision (postal target)	(89%)	(86%)	(85%)	(90%)	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Cases with less than 8 weeks between	Target	Target	Target	Target	222	188	204	211	145	148	176	257
registration and decision (personal/ telephone target)	n/a	n/a	n/a	n/a	(48%)	(31%)	(32%)	(34%)	(44%)	(46%)	(59%)	(81%)
Cases with less than 12 weeks between registration and decision (personal/telephone target)	2,397 (99%)	2,172 (96%)	2,280 (96%)	2,106 (96%)	378 (82%)	373 (61%)	426 (68%)	394 (63%)	296 (91%)	252 (78%)	245 (82%)	287 (91%)

b) Comparison - 2009/10 to 2008/09

	Postal		Personal		Telephone	
Type of Hearing	2009/10	2008/09	2009/10	2008/09	2009/10	2008/09
Average no of weeks between	5.29	6.16	11.31	12.01	8.99	11.22
registration and decision issued	weeks	weeks	weeks	weeks	weeks	weeks
Cases with less than 7 weeks between	8,110	6,523	Target	Target	Target	Target
registration and decision (postal target)	(88%)	(80%)	n/a	n/a	n/a	n/a
Cases with less than 8 weeks between	Target	Target	825	850	726	351
registration and decision	n/a	n/a	(37%)	(35%)	(57%)	(38%)
(personal/ telephone target)						
Cases with less than 12 weeks between	8,944	7,742	1,547	1,579	1,080	697
registration and decision	(97%)	(95%)	(68%)	(65%)	(85%)	(75%)
(personal/telephone target)						

## Table 1a: Analysis by Quarter

- There has been a slight reduction in the average number of weeks between registration and decision issued for postals and telephone hearings and a reduction of around 3 weeks for personal hearings.
- For postal cases, the proportion of cases decided within 7 weeks has shown an increase.
- For personal hearings the proportion decided within 8 weeks has increased.
   There has been a slight reduction in the number of telephone hearings with 8 weeks between registration and decision.
- The proportion of cases with less than 12 weeks between registration and decision has increased across all hearing types and most significantly for telephone hearings..

Table 1b Annual Analysis (comparing the same period across two years)

- The average number of weeks has reduced across all hearing types.
- The proportion of postal cases closed within 7 weeks has increased.
- There has been an increase in the proportion of personal hearings closed within 8 weeks and an increase of just under 20% in telephone hearings closed within 8 weeks.
- The proportion of cases closed within 12 weeks has increased across all hearing types and particularly for telephone hearings.

It should be noted that the report shows those cases that have been registered during the particular date range that have been decided upon. The cases shown for the final quarter were those registered between January to March 2010 that have been decided. As reported previously, a more comprehensive picture emerges when reporting on the full year to March 2010 in the report to the Joint Committee in June as the time available for cases to have been decided increases.

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Table 2: Wales
Disposal of Cases - Parking
a) Comparing quarters

Type of Hearing		Postal		Personal			Telephone					
	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09	Jan to Mar 10	Oct to Dec 09	July to Sept 09	Apr to Jun 09
Average no of weeks between	4.28	5.56	6.16	5.48	8.79	17.58	17.15	15.57	10	8.83	6	26
registration and decision issued	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks	weeks
Cases with less than 7 weeks between	52	32	30	19	Target	Target	Target	Target	Target	Target	Target	Target
registration and decision (postal target)	(90%)	(82%)	(79%)	(83%)	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Cases with less than 8 weeks between	Target	Target	Target	Target	7	2	2	1	1	8	2	0
registration and decision (personal/ telephone target)	n/a	n/a	n/a	n/a	(50%)	(17%)	(15%)	(14%)	(25%)	(67%)	(100%)	(0%)
Cases with less than 12 weeks between registration and decision (personal/telephone target)	58 (100%)	36 (92%)	34 (89%)	22 (96%)	12 (86%)	2 (17%)	6 (46%)	4 (57%)	3 (75%)	9 (75%)	2 (100%)	0 (0%)

b) Comparison - 2009/10 to 2008/09

	Po	stal	Pers	onal	Telep	hone
Type of Hearing	2009/10	2008/09	2009/10	2008/09	2009/10	2008/09
Average no of weeks between	5.18	6.11	13.40	17.44	9.68	8.86
registration and decision issued	weeks	weeks	weeks	weeks	weeks	weeks
Cases with less than 7 weeks between	133	91	Target	Target	Target	Target
registration and decision (postal target)	(85%)	(77%)	n/a	n/a	n/a	n/a
Cases with less than 8 weeks between	Target	Target	12	6	11	3
registration and decision	n/a	n/a	(29%)	(24%)	(58%)	(43%)
(personal/ telephone target)						
Cases with less than 12 weeks between	149	112	24	10	14	7
registration and decision	(95%)	(95%)	(57%)	(40%)	(74%)	(100%)
(personal/telephone target)						

# Table 1a: Analysis by Quarter

- There has been a slight reduction in the average number of weeks between registration and decision issued across postal and personal hearings with a slight increase for telephone hearings. This may, in part, be due to the conversion of personal hearings into telephone hearings, for instance where it has been more difficult to list a case. This in turn will reduce the number of weeks taken for personal hearings but add the time period that the case was resting as a personal case on to the time taken to schedule the telephone hearing.
- For postal cases, the proportion of cases decided within 7 weeks has shown an increase.
- For personal hearings the proportion decided within 8 weeks has increased. However, there has been a slight reduction for telephone hearings. Again, this may in part be due to personal hearings being converted to a telephone hearing.
- The proportion of cases with less than 12 weeks between registration and decision has remained the same or increased slightly across all hearing types.

Table 1b Annual Analysis (comparing the same period across two years)

- The average number of weeks has reduced across postal and personal cases. Average times for telephone hearings have increased – see potential explanations above.
- The proportion of postal cases closed within 7 weeks has increased.
- There has been an increase in the proportion of personal and telephone hearings closed within 8 weeks.
- The proportion of cases closed within 12 weeks has remained the same for postal cases, increased for personal cases and reduced for telephone hearings.

It should be noted that the report shows those cases that have been registered during the particular date range that have been decided upon. The cases shown for the final quarter were those registered between January to March 2010 that have been decided. As reported previously, a more comprehensive picture emerges when reporting on the full year to March 2010 in the report to the Joint Committee in June as the time available for cases to have been decided increases.

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## 2.6 Future reporting of telephone hearings

Following a successful pilot, telephone hearings have been rolled out across England and Wales. The advantage of the telephone hearing is increased flexibility for all parties and the ability to set the hearing up more swiftly than setting up a personal hearing. To date telephone hearings have been reported as a homogenous group. However, there are two distinct categories with broadly differing timescales involved. In the light of the comments around telephone hearings in 2.4, the report to the next Joint Committee meeting will break down the telephone hearing information into cases which were registered as requesting a telephone hearing and those cases where there has been a conversion to a telephone hearing to try to present a more comprehensive picture.

### 2.7 Administrative Standards

**TABLE 2: ADMINISTRATIVE TARGETS** 

PERIOD	% Phone calls answered within 15 seconds	Target	% Appeals acknowledged within 2 working days	Target
2002/03	96%	80%	99%	80%
Year 2003	96%	80%	99%	80%
Year 2004	97%	80%	99%	80%
Year 2005	97%	90%	99%	95%
Year 2006	98%	90%	92%	95%
Year 2007	98%	90%	96%	95%
Year 2008	TBC	90%	96%	95%
Year 2008/09	96.84%	90%	96%	95%
Year 2009/10	96.32	90%	97%	95%

At the meeting in January 2010, Members asked that the targets for the Administrative Targets be reviewed in the light of improving performance. It is proposed that with effect from 2010/11, the telephone answering target will be increased to 95%. However, it is proposed that the appeal acknowledgement target is retained as the ability to register in some cases is dependent upon obtaining information from the appellant who may not be readily available.

## 2.8 Councils participating in Appeal on Line and Electronic Transfer

Appeal on Line and Electronic Transfer of Evidence are key areas of development and at its meeting in January 2010, the Joint Committee recorded its expectation that councils will engage with these initiatives.

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## a) Appeal on Line

This allows the appellant to lodge their appeal on line rather than using a paper form. For the tribunal, this means that the case information is automatically transferred from the online appeal into the case management system, thus saving administrative time i.e. post opening, data entry, scanning and filing. All IT suppliers have undertaken the development work for this facility to be available to all councils. Feedback from appellants using this system has been very positive. Where this system is available some 20% of appellants appeal this way.

The frustration is that its availability is dependent upon where the motorists receives the PCN. We currently have 88 councils that offer this facility. The Chairs of the Tribunal's Council User Groups are assisting with identifying and overcoming the barriers to take up of this initiative – one emerging factor is the difficulties of engaging the councils' IT departments.

# b) Electronic Evidence Transfer

Council evidence packs to the Traffic Penalty Tribunal can be extremely bulky, taking time to complete by parking department staff with significant costs in administration, paper and postage. The tribunal is therefore urging councils to attract savings in these areas and reducing administrative time at the tribunal by sending evidence packs in electronically. The councils using this facility are listed in the table below. Whilst the number of councils increased during the postal strikes, take up of this option has generally been extremely slow. There are currently 63 councils that have the facility to submit their evidence packs electronically, although in some cases, this facility is not always utilised by councils. Again, we are proposing to work with councils who already have this option to identify and address the barriers to take up.

The tribunal is also currently testing a development it has made to its case management system that enables it to send all its communication to councils by way of e-mail (following a successful pilot of this practice with a number of councils). The pilot is due to commence in July 2010 and it is anticipated that this can be rolled out to all councils later in 2010. The tribunal is keen that this development is reciprocated by councils.

### c) On-Line Adjudicators' Library of Traffic Regulation Orders

Members were informed at the January meeting of the new on-line adjudicators' library of Traffic Regulation Orders (TROs). This was made live this month and contributes to the drive to reduce the amount of paperwork that councils are required to send to the tribunal whilst making the TRO accessible to the Appellant.

Councils participating in Appeal Online & Electronic Transfer of Evidence

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(Councils highlighted in yellow have joined since January 2010)

	ellow have joined since January 2010)
LAs participating in Appeal Online	LAs participating in Electronic Transfer of Evidence
Adur	Adur
Allerdale	
Amber Valley	
Anglesey	
Ashfield	
Basildon	Basildon
Basingstoke and Dean	Basingstoke and Dean
Bassetlaw	
Bath & NE Somerset	Bath & NE Somerset
Bedford	
Birmingham	Birmingham
Broxtowe	Dirinigham
Brighton & Hove	Brighton &Hove
Bolsover	brighton arrove
	D
Bournemouth	Bournemouth
Bradford	Bradford
Brentwood	
Bristol	Bristol
Buckinghamshire County Council	
Calderdale	
Carmarthenshire	Camarthenshire
Canterbury	Canterbury
Chesterfield	
	Copeland
Cornwall County Council	'
Cumbria County Council	
Carrieria Coarri, Coarrieri	Dacorum
	Dartford
Denbighshire	Denbighshire (Anglesey, Gwynedd and Wrexham)
Derbyshire  Derbyshire	Denbighshire (Anglesey, Gwynedd and Wrexham)
Derbyshire Dales	
Devon	
Dorset County Council	
	Dudley
	East Devon
	East Sussex
Elmbridge	Elmbridge
Erewash	
Essex County Council	
Fareham	Fareham
Gateshead	
Gedling	
Gywnedd	
Hampshire	Hampshire (Fareham)
Havant	Transported (Faronally)
High Peak	
Isle of Wight	Kent County Council (Tenhridge)
Kent County Council	Kent County Council (Tonbridge)
l	Lancaster
Liverpool	Liverpool
	Luton
Manchester	Manchester
1	Medway
Mansfield	
Mansfield	Mid Sussex
Mansfield  Middlesbrough	Mid Sussex
	Mid Sussex
Middlesbrough Newark and Sherwood	
Middlesbrough	Newcastle
Middlesbrough  Newark and Sherwood  Newcastle	
Middlesbrough Newark and Sherwood Newcastle North East Derbyshire	Newcastle North Devon
Middlesbrough  Newark and Sherwood  Newcastle	Newcastle

	Nottingham	
Nottinghamshire	Nottinghamshire	
Oldham		
Oxfordshire County Council	Oxfordshire County Council	
	Peterborough	
	Preston	
	Reading	
Redcar & Cleveland		
Redditch		
	Reigate and Banstead	
Rochford		
Rushcliffe		
Rutland		
Salisbury		
Scarborough	Scarborough	
	Sheffield	
Shropshire	Shropshire	
	Solihull	
South Derbyshire		
South Tyneside		
Southampton	Southampton	
	Spelthorne	
	St Albans	
St Helens		
Stockton on Tees	Stockton on Tees	
Surrey County Council	Surrey County (Elmbridge)	
Tandridge		
Tendring Thanet		
manet	Three Rivers	
Tonbridge	Tonbridge	
Torbay	Torbay	
Torridge	Torridge	
Trafford	Tomago	
Walsall		
· · a.sa	Watford	
Waverley	Waverley	
Weymouth	ĺ	
	West Berkshire	
West Sussex		
Wigan	Wigan	
	Winchester	
Wrexham		
Worcestershire County Council		
Wiltshire		
Worthing	Worthing	
Wychavon		
Wycombe	Wycombe	
	Wyre	
Wyre Forest		
York		
Number of Councils	Annoal on Lina	Electronic Evidence

Number of Councils Appeal on Line Electronic Evidence Transfer 43

As reported in June 2010 88 63
Increase since January 2010 28<sup>1</sup> 20<sup>2</sup>

Note 1: Includes 6 councils in two tier arrangements previously not shown separately
Note 2: Includes 4 councils in two tier/joint working arrangements previously not shown

separately

## **APPENDIX 1: Councils in the Scheme at June 2010**

Welsh	County	District	Unitary	MBC
Carmarthenshire County Council	Buckinghamshire County Council	West Oxfordshire Council	Bath and North East Somerset Council	Barnsley Metropolitan Borough Council
Conwy County Borough Council	Cambridgeshire County Council	Redditch Borough Council	Bedford Council	Birmingham City Council
Denbighshire County Council	Cumbria County Council	Adur District Council	Blackburn with Darwen Borough Council	Bolton MBC
Gywnedd Council	Derbyshire County Council	Allerdale Borough Council	Blackpool Borough Council	Bury MBC
Isle of Anglesey County Council	Devon County Council	Amber Valley District Council	Bournemouth Borough Council	Calderdale Borough Council
Neath Port Talbot County Borough Council	Dorset County Council	Ashfield District Council	Bracknell Forest Borough Council	City of Bradford Metropolitan Borough Council
Swansea City and County	East Sussex County Council	Ashford Borough Council	Brighton & Hove Council	Coventry City Council
Wrexham County Borough Council	Essex County Council	Aylesbury Vale District Council	Borough of Poole	Doncaster Metropolitan Borough Council
	Gloucestershire County Council	Barrow Borough Council	Bristol City Council	Dudley Metropolitan Borough Council
	Hampshire County Council	Basildon District Council	Central Bedfordshire Council	Gateshead Metropolitan Borough Council
	Hertfordshire County Council	Basingstoke and Deane Borough Council	Cheshire East Council	Kirklees Metropolitan Council
	Kent County Council	Bassetlaw District Council	Cheshire West and Chester Council	Leeds City Council
	Lancashire County Council	Blaby District Council	City of York Council	Liverpool City Council
	Leicestershire County Council	Bolsover District Council	Cornwall Council	Manchester City Council
	Norfolk County Council	Braintree District Council	Derby City Council	Newcastle City Council
	North Yorkshire County Council	Brentwood Borough Council	County Durham Council	North Tyneside Council
	Northamptonshire County Council	Broxbourne Borough Council	Hartlepool Borough Council	Oldham Metropolitan Borough Council
	Nottinghamshire County Council	Broxtowe Borough Council	Herefordshire District Council	Rochdale MBC
	Oxfordshire County Council	Burnley Borough Council	Isle of Wight Council	Rotherham MBC

Welsh	County	District	Unitary	MBC
	Staffordshire County Council	Cambridge City Council	Kingston upon Hull City Council	Salford City Council
	Suffolk County Council	Cannonck Chase District Council	Leicester City Council	Sandwell MBC
	Surrey County Council	Canterbury City Council	Luton Council	Sefton Council
	Warwickshire County Council	Carlisle City Council	Medway Council	Sheffield City Council
	West Sussex County Council	Castle Point Borough Council	Middlesbrough Council	Slough Borough Council
	Worcestershire County Council	Charnwood Council	Milton Keynes Council	Solihull Metropolitan Borough Council
		Chelmsford Borough Council	North Lincolnshire Council	South Tyneside Metropolitan Borough Council
		Cheltenham Borough Council	Nottingham City Council	St Helens Borough Council
		Chesterfield Borough Council	Peterborough City Council	Stockport MBC
		Chichester Borough Council	Plymouth City Council	Sunderland City Council
		Chiltern District Council	Portsmouth City Council	Tameside Metropolitan Borough Council
		Chorley Borough Council	Reading Borough Council	Trafford MBC
		Christchurch Borough Council	Redcar and Cleveland Borough Council	Walsall MBC
		Colchester Borough Council	Royal Borough of Windsor and Maidenhead	Wigan MBC
		Copeland Borough Council	Rutland County Council	Wirral Metropolitan Borough Council
		Cotswold District Council	Shropshire Council	Wolverhampton City Council
		Crawley Borough Council	Southend on Sea Council	
		Dacorum Borough Council	South Gloucestershire Council	
		Dartford Borough Council	Southampton City Council	
		Derbyshire Dales District Council	Stockton on Tees Borough Council	
		Dover Council	Stoke-on-Trent City Council	
		East Devon District Council East Hertfordshire District Council	Swindon Borough Council Thurrock Borough Council	
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Welsh County **District** Unitary **MBC** East Staffordshire Borough **Torbay Council** Council Eastleigh Borough Council Warrington Borough Council **Eden District Council** West Berkshire Council Elmbridge Borough Council Wiltshire Council **Epping Forest District Council** Epsom and Ewell Borough Council **Erewash Borough Council** Exeter City Council Fareham Borough Council Forest of Deane District Council Fylde Borough Council Gedling Borough Council Gloucester City Council Gravesham Borough Council **Guildford Borough Council** Harborough District Council Harlow Borough Council Harrogate Borough Council Hart District Council Hastings Borough Council Havant Borough Council Hertsmere Borough Council High Peak Borough Council Hinckley and Bosworth Horsham District Council Hyndburn Borough Council **Ipswich Borough Council** Lancaster City Council Lewes District Council Litchfield District Council

Maidstone Borough Council

Welsh	County	Maldon District Council Mansfield District Council Melton Borough Council Mid Devon District Council Mid Sussex District Council Mole Valley District Council New Forest District Council Newark and Sherwood District Council Newcastle-under-Lyme Borough Council North Devon District Council North Dorset District Council North East Derbyshire District Council North Hertfordshire District Council North West Leicestershire District Council North West Leicestershire District Council Northampton Borough Council Norwich City Council	Unitary	MBC
		Council Northampton Borough Council		
		Pendle Borough Council Preston City Council Purbeck District Council		
		Reigate and Banstead Borough Council Ribble Valley Borough Council Rochford District Council Rossendale Borough Council Rugby Borough Council Runnymede Borough Council Rushcliffe Borough Council		

Welsh	County	District Rushmoor Borough Council Scarborough Borough Council Sevenoaks District Council Shepway District Council South Derbyshire District Council South Hams District Council South Lakeland District Council	Unitary	MBC
		South Staffordshire Council South Ribble Borough Council Spelthorne Borough Council St Albans City and District Council Stafford Borough Council Staffordshire Moorlands District Council Stevenage Borough Council Stratford District Council Stroud District Council Surrey Heath Borough Council Swale Borough Council Tamworth Borough Council Tandridge District Council		
		Taunton Deane Borough Council Teignbridge District Council Tendering District Council Test Valley Borough Council Tewkesbury Borough Council Thanet District Council Three Rivers District Council Tonbridge & Malling Borough Council Torridge District Council Tunbridge Wells Borough Council Uttlesford District Council		

Welsh	County	Warwick District Council Watford Borough Council Waverley Borough Council Welwyn Hatfield Council West Devon Borough Council West Lancashire District Council Weymouth and Portland Borough Council Winchester City Council Woking Borough Council Worcester City Council Worthing Borough Council Wycombe District Council Wychavon District Council Wyre Borough Council	Unitary	MBC
		wyle i olest District Couricii		